

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 0079-01  
Bill No.: SB 20  
Subject: Education, Elementary and Secondary; St Louis  
Type: Original  
Date: January 31, 2011

---

Bill Summary: This proposal modifies the compulsory attendance age for the St Louis City Public School District so that students must attend school from five years of age to eighteen years of age.

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
<b>FUND AFFECTED</b>	<b>FY 2012</b>	<b>FY 2013</b>	<b>FY 2014</b>
General Revenue	(13,947 to Unknown)	\$139,252 to (Unknown)	\$139,252 to (Unknown)
<b>Total Estimated Net Effect on General Revenue Fund</b>	<b>(\$13,947 to (Unknown))</b>	<b>\$139,252 to (Unknown)</b>	<b>\$139,252 to (Unknown)</b>

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2012</b>	<b>FY 2013</b>	<b>FY 2014</b>
State School Moneys Fund*	\$0	\$0	\$0
<b>Total Estimated Net Effect on Other State Funds*</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

\*Offsetting Transfers In and Out are \$153,199 to (Unknown) for FY 12 and (Unknown) thereafter.

Numbers within parentheses: ( ) indicate costs or losses. This fiscal note contains 7 pages.

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2012</b>	<b>FY 2013</b>	<b>FY 2014</b>
Federal Funds	\$303,958 Up to \$331,358	\$303,958 Up to \$331,358	\$303,958 Up to \$331,358
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$303,958 Up to \$331,358</b>	<b>\$303,958 Up to \$331,358</b>	<b>\$303,958 Up to \$331,358</b>

<b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b>			
<b>FUND AFFECTED</b>	<b>FY 2012</b>	<b>FY 2013</b>	<b>FY 2014</b>
<b>Total Estimated Net Effect on FTE</b>	<b>0</b>	<b>0</b>	<b>0</b>

☐ Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).

☐ Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2012</b>	<b>FY 2013</b>	<b>FY 2014</b>
<b>Local Government</b>	<b>\$153,199 to Unknown</b>	<b>Unknown</b>	<b>Unknown</b>

## FISCAL ANALYSIS

### ASSUMPTION

Officials from the **Department of Elementary and Secondary Education (DESE)** estimate that there were 75 children six and seven years old in metropolitan schools that would have been in kindergarten, but did not attend school. Under this proposal, those children would have been required to be in school. DESE is paying St. Louis \$2,042.65 per Weighted Average Daily Attendance. This multiplied by the 75 kids would increase the cost to the state by \$153,198.75. There would not be an increase in FY 13 and FY 14 as this would be a one-time cost.

Increasing the upper end of the range from seventeen to eighteen will present a cost to the state as well. It is impossible to predict how many children this will impact; however, DESE assumes the impact could be significant. This additional unknown state cost will be incurred year after year.

Officials from the **Department of Social Services - Division of Youth Services (DOS-DYS)** do not anticipate any fiscal impact as a result of this proposed legislation. The age of criminal responsibility in Missouri is seventeen years. The courts are not expended to commit seventeen-year-old status offenders to DYS. DYS does not anticipate a significant number of St Louis City seventeen year old youth being remanded to DYS supervision for non-school attendance.

Officials from the **Department of Social Services - Children's Division (DOS - CD)** anticipate that passage of this proposal would result in a minimal increase in CA/N referrals and/or family assessments for educational neglect of five (5) and six (6) year olds. This could also result in a minimal increase in the number of family centered services cases opened. The CD does not anticipate an impact as the result of the proposed change to increase the compulsory school age from seventeen (17) to eighteen (18) in metropolitan school districts only. Any increase in reports resulting from this change would likely be referred to the juvenile office. Because this proposed legislation only applies to metropolitan school districts, presumably St. Louis City, the CD would expect an unknown fiscal impact of less than \$100,000 if this bill becomes law.

### Child Care Impact

Because full day care equals five or more hours per day, even children in kindergarten half day also qualify for full day child care based on the number of hours per day they are in care. It should be noted approximately 22% of children receiving child care services are served in St. Louis City.

Based on a nine month school year, the estimated expenditures total \$873,085.82 [Calculation is

ASSUMPTION (continued)

\$3,968,571.93(statewide child care expenditures)\*22% (percentage of children located in St. Louis City)] for children age five to receive full day child care services for St. Louis City.

Based on a nine month school year, the estimated expenditures total \$213,334.33 [(Calculation is \$969,701.48(statewide child care expenditures)\*22% (percentage of children located in St. Louis City)] for children of age six to receive full day child care services for St. Louis City.

In order to account for children who enroll in school and continue to receive part-time or full-time day care, this total of \$1,086,420.15 is reduced by 50%. Therefore, the maximum cost savings could be up to \$543,210.08 per State Fiscal Year for St. Louis City, due to the decrease in full day care for children age five and six as estimated.

OA-ITSD would need to provide systems costs for this legislation.

**Oversight** assumes OA-ITSD is provided with core funding to handle a certain amount of activity each year. If multiple bills pass which require additional staffing and duties at substantial costs, OA-ITSD could request funding through the appropriation process.

Officials from the **St Louis Public School District** assume there would be some minimal cost in tracking students for an additional year. They do not anticipate additional revenue by changing the compulsory attendance age from seventeen to eighteen.

<u>FISCAL IMPACT - State Government</u>	FY 2012 (10 Mo.)	FY 2013	FY 2014
<b>GENERAL REVENUE</b>			
<u>Savings</u> - Department of Social Services (DOS) -Early Childhood & Prevention Services - Child care	\$211,852	\$211,852	\$211,852
<u>Cost</u> - DOS - Children's Division - Educational neglect cases	(Unknown - Expected to be less than \$72,600)	(Unknown - Expected to be less than \$72,600)	(Unknown - Expected to be less than \$72,600)
<u>Transfer Out</u> - Department of Elementary and Secondary Education (DESE) - Increased State Aid	(\$153,199 to <u>Unknown</u> )	<u>(Unknown)</u>	<u>(Unknown)</u>
<b>ESTIMATED NET EFFECT ON GENERAL REVENUE</b>	<b><u>(\$13,947 to Unknown)</u></b>	<b><u>\$139,252 to (Unknown)</u></b>	<b><u>\$139,252 to (Unknown)</u></b>
<b>STATE SCHOOL MONEYS FUND</b>			
Transfer In - DESE - Increased State Aid	\$153,199 to Unknown	Unknown	Unknown
Transfer Out - St Louis Public School District - Increased State Aid	(\$153,199 to <u>Unknown</u> )	<u>(Unknown)</u>	<u>(Unknown)</u>
<b>ESTIMATED NET EFFECT ON STATE SCHOOL MONEYS FUND</b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

<u>FISCAL IMPACT - Federal Government</u>	FY 2012 (10 Mo.)	FY 2013	FY 2014
---	---------------------	---------	---------

**FEDERAL FUNDS**

<u>Savings</u> - DOS - ECPSS	\$331,358	\$331,358	\$331,358
------------------------------	-----------	-----------	-----------

<u>Cost</u> - DOS - Children's Division	(Expected to be Less than <u>\$27,400</u> )	(Expected to be Less than <u>\$27,400</u> )	(Expected to be Less than <u>\$27,400</u> )
---	---	---	---

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>	<b><u>\$303,958 Up to</u> <u>\$331,358</u></b>	<b><u>\$303,958 Up to</u> <u>\$331,358</u></b>	<b><u>\$303,958 Up to</u> <u>\$331,358</u></b>
--	--	--	--

<u>FISCAL IMPACT - Local Government</u>	FY 2012 (10 Mo.)	FY 2013	FY 2014
---	---------------------	---------	---------

**LOCAL POLITICAL SUBDIVISIONS**

<u>Transfer In</u> - St Louis Public School District - Increased State Aid	\$153,199 to <u>Unknown</u>	<u>Unknown</u>	<u>Unknown</u>
---	--------------------------------	----------------	----------------

<b>ESTIMATED NET EFFECT ON LOCAL POLITICAL SUBDIVISIONS</b>	<b><u>\$153,199 to</u> <u>Unknown</u></b>	<b><u>Unknown</u></b>	<b><u>Unknown</u></b>
---	---	-----------------------	-----------------------

FISCAL IMPACT - Small Business

This legislation may impact some child care providers who provide care for children enrolled in half day kindergarten for the other half of the parent's work day. These providers will no longer be providing care for the children identified in this proposal, the cost of which often helps balance out the higher cost of providing care for the younger children. Child care businesses would see a decrease in enrollment if the age for compulsory school attendance is reduced from age 7 to age 5.

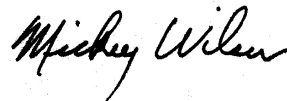
### FISCAL DESCRIPTION

This proposal changes the age at which children in the St. Louis City School District must begin attending school from seven years of age to five years of age. This change does not apply to students intending to enroll in a home school. In addition, it increases the compulsory attendance age to eighteen years of age for the St. Louis City School District.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

### SOURCES OF INFORMATION

Department of Elementary and Secondary Education  
Department of Social Services  
St Louis Public School District



Mickey Wilson, CPA  
Director  
January 31, 2011